Senate



General Assembly

File No. 184

February Session, 2004

Substitute Senate Bill No. 145

Senate, March 23, 2004

The Committee on Government Administration and Elections reported through SEN. DEFRONZO of the 6th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING ENERGY EFFICIENCY STANDARDS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 16a-48 of the general statutes, as amended by
- 2 section 146 of public act 03-6 of the June 30 special session, is repealed
- and the following is substituted in lieu thereof (*Effective July 1, 2004*):
- 4 (a) As used in this section:
- 5 (1) "Commissioner" means the Commissioner of Agriculture and Consumer Protection;
- 7 (2) "Fluorescent lamp ballast" or "ballast" means a device designed
- 8 to operate fluorescent lamps by providing a starting voltage and
- 9 current and limiting the current during normal operation, but does not
- 10 include such devices that have a dimming capability or are intended
- 11 for use in ambient temperatures of zero degrees Fahrenheit or less or
- 12 have a power factor of less than sixty-one hundredths for a single

- 13 F40T12 lamp;
- 14 (3) "F40T12 lamp" means a tubular fluorescent lamp that is a
- 15 nominal forty-watt lamp, with a forty-eight-inch tube length and one
- and one-half inches in diameter;
- 17 (4) "F96T12 lamp" means a tubular fluorescent lamp that is a
- 18 nominal seventy-five-watt lamp with a ninety-six-inch tube length and
- 19 one and one-half inches in diameter;
- 20 (5) "Luminaire" means a complete lighting unit consisting of a
- 21 fluorescent lamp, or lamps, together with parts designed to distribute
- 22 the light, to position and protect such lamps, and to connect such
- 23 lamps to the power supply;
- 24 (6) ["New appliance"] "New product" means [an appliance] a
- 25 product that is sold, offered for sale, or installed for the first time and
- 26 specifically includes floor models and demonstration units;
- 27 (7) "Secretary" means the Secretary of the Office of Policy and
- 28 Management;
- 29 (8) "State Building Code" means the building code adopted
- 30 pursuant to section 29-252;
- 31 (9) "Torchiere lighting fixture" means a portable electric lighting
- 32 fixture with a reflector bowl giving light directed upward so as to give
- 33 <u>indirect illumination;</u>
- 34 (10) "Unit heater" means a self-contained, vented fan-type
- 35 commercial space heater that uses natural gas or propane that is
- designed to be installed without ducts within the heated space. "Unit
- 37 heater" does not include a product regulated by federal standards
- pursuant to 42 USC 6291, as amended from time to time, a product that
- 39 is a direct vent, forced flue heater with a sealed combustion burner, or
- 40 <u>any oil fired heating system;</u>
- 41 (11) "Transformer" means a device consisting of two or more coils of

42 insulated wire that transfers alternating current by electromagnetic

- 43 induction from one coil to another in order to change the original
- 44 <u>voltage or current value;</u>
- 45 (12) "Low-voltage dry-type transformer" means a transformer that:
- 46 (A) Has an input voltage of 600 volts or less; (B) is between 14 kilovolt-
- 47 amperes and 2,501 kilovolt-amperes in size; (C) is air-cooled; and (D)
- does not use oil as a coolant. "Low-voltage dry-type transformer" does
- 49 not include such transformers excluded from the low-voltage dry-type
- 50 distribution transformer definition contained in the California Code of
- 51 Regulations, Title 20: Division 2, Chapter 4, Article 4: Appliance
- 52 <u>Efficiency Regulations;</u>
- 53 (13) "Pass-through cabinet" means a refrigerator or freezer with
- 54 <u>hinged or sliding doors on both the front and rear of the refrigerator or</u>
- 55 freezer;
- 56 (14) "Reach-in cabinet" means a refrigerator, freezer, or combination
- 57 thereof, with hinged or sliding doors or lids;
- 58 (15) "Roll-in" or "roll-through cabinet" means a refrigerator or
- 59 freezer with hinged or sliding doors that allows wheeled racks of
- 60 product to be rolled into or through the refrigerator or freezer;
- 61 (16) "Commercial refrigerators and freezers" means reach-in
- 62 cabinets, pass-through cabinets, roll-in cabinets and roll-through
- cabinets that have less than eighty-five feet of capacity. "Commercial
- 64 refrigerators and freezers" does not include walk-in models or
- 65 consumer products regulated under the federal National Appliance
- 66 Energy Conservation Act of 1987;
- 67 (17) "Traffic signal module" means a standard eight-inch or twelve-
- 68 inch round traffic signal indicator consisting of a light source, lens and
- all parts necessary for operation and communication of movement
- 70 messages to drivers through red, amber and green colors;
- 71 (18) "Illuminated exit sign" means an internally illuminated sign that
- 72 is designed to be permanently fixed in place and used to identify an

exit by means of a light source that illuminates the sign or letters from within where the background of the exit sign is not transparent;

- 75 (19) "Packaged air-conditioning equipment" means air-conditioning 76 equipment that is built as a package and shipped as a whole to end-77 user sites;
- 78 (20) "Large packaged air-conditioning equipment" means air-cooled 79 packaged air-conditioning equipment having not less than 240,000 80 BTUs per hour of capacity;
- 81 (21) "Commercial clothes washer" means a soft mount front-loading 82 or soft mount top-loading clothes washer that is designed for use in (A) applications where the occupants of more than one household will 83 84 be using it, such as in multi-family housing common areas and coin 85 laundries; or (B) other commercial applications, if the clothes container compartment is no greater than 3.5 cubic feet for horizontal-axis 86 87 clothes washers, or no greater than 4.0 cubic feet for vertical-axis clothes washers; 88
 - (22) "Energy efficiency ratio" means a measure of the relative efficiency of a heating or cooling appliance that is equal to the unit's output in BTUs per hour divided by its consumption of energy, measured in watts.
 - (b) The provisions of this section apply to the testing, certification and enforcement of efficiency standards for the following types of new [appliances] <u>products</u> sold, offered for sale or installed in the state: (1) [Fluorescent ballasts for F40T12 and F96T12 lamps; (2) luminaires with fluorescent ballasts for F40T12 and F96T12 lamps; (3) showerheads] Commercial clothes washers; (2) commercial refrigerators and freezers; (3) illuminated exit signs; (4) large packaged air-conditioning equipment; (5) low voltage dry-type distribution transformers; (6) torchiere lighting fixtures; (7) traffic signal modules; (8) unit heaters; and (9) any other products as may be designated by the commissioner in accordance with subdivision (3) of subsection (d) of this section.

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(c) The provisions of this section do not apply to (1) new [appliances] <u>products</u> manufactured in the state and sold outside the state, (2) new [appliances] <u>products</u> manufactured outside the state and sold at wholesale inside the state for final retail sale and installation outside the state, (3) [appliances] <u>products</u> installed in mobile manufactured homes at the time of construction, or (4) [appliances] <u>products</u> designed expressly for installation and use in recreational vehicles.

(d) (1) Not later than July 1, [1988] 2005, the secretary, in consultation with the commissioner, shall adopt regulations, in accordance with the provisions of chapter 54, [establishing] to implement the provisions of this section and to establish minimum energy efficiency standards for the types of new [appliances] products set forth in subsection (b) of this section. [The regulations may provide such efficiency standards for various categories and types of such new appliances as the secretary shall determine and may establish new or increased efficiency standards to become effective on and after January 1, 1990.] The regulations shall provide for the following minimum energy efficiency standards: (A) Commercial clothes washers shall meet the requirements shown in Table P-3 of section 1605.3 of the California Code of Regulations, Title 20: Division 2, Chapter 4, Article 4; (B) commercial refrigerators and freezers shall meet the August 1, 2004, requirements shown in Table A-6 of said California regulation; (C) illuminated exit signs shall meet the version 2.0 product specification of the "Energy Star Program Requirements for Exit Signs" developed by the United States Environmental Protection Agency; (D) large packaged air-conditioning equipment having not more than 760,000 BTUs per hour of capacity shall meet a minimum energy efficiency ratio of 10.0 for units using both electric heat and air conditioning or units solely using electric air conditioning, and 9.8 for units using both natural gas heat and electric air conditioning; (E) large packaged air-conditioning equipment having not less than 761,000 BTUs per hour of capacity shall meet a minimum energy efficiency ratio of 9.7 for units using both electric heat and air conditioning or units solely using electric air conditioning, and 9.5 for units using both

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natural gas heat and electric air conditioning; (F) low voltage dry-type distribution transformers shall meet or exceed the energy efficiency values shown in Table 4-2 of the National Electrical Manufacturers Association Standard TP-1-2002; (G) torchiere lighting fixtures shall not consume more than 190 watts and shall not be capable of operating with lamps that total more than 190 watts; (H) traffic signal modules shall meet the product specification of the "Energy Star Program" Requirements for Traffic Signals" developed by the United States Environmental Protection Agency that took effect in February, 2001, except where the secretary, in consultation with the Commissioner of Transportation, determines that such specification would compromise safe signal operation; (I) unit heaters shall not have pilot lights and shall have either power venting or an automatic flue damper.

- (2) Such efficiency standards, where in conflict with the State Building Code, shall take precedence over the standards contained in the Building Code. [After July 1, 1988] Not later than July 1, 2007, and biennially thereafter, the secretary, in consultation with the commissioner, [may] shall review and increase the level of such efficiency standards upon a determination that increased efficiency standards would serve to promote energy conservation in the state and would be cost-effective for consumers who purchase and use such new [appliances] products, provided no such increased efficiency standards shall become effective within one year following the adoption of any amended regulations providing for such increased efficiency standards. [The secretary, in consultation with the commissioner, may adopt such further regulations as necessary to implement the provisions of this section.]
- (3) The secretary, in consultation with the commissioner, may adopt regulations, in accordance with the provisions of chapter 54, to designate additional products to be subject to the provisions of this section and to establish efficiency standards for such products upon a determination that such efficiency standards (A) would serve to promote energy conservation in the state, (B) would be cost-effective for consumers who purchase and use such new products, and (C) that

multiple products are available which meet such standards, provided no such efficiency standards shall become effective within one year following their adoption pursuant to this subdivision.

- (e) On or after July 1, [1988] 2006, except for commercial refrigerators and freezers, for which the date shall be July 1, 2008, and except for large packaged air-conditioning equipment, for which the date shall be July 1, 2009, no new [appliance] product of a type set forth in subsection (b) of this section or designated by the secretary may be sold, offered for sale, or installed in the state unless the energy efficiency of the new [appliance] product meets or exceeds the efficiency standards set forth in such regulations adopted pursuant to subsection (d) of this section.
- (f) The commissioner, in consultation with the secretary, shall adopt procedures for testing the energy efficiency of the new [appliances covered by] <u>products set forth in</u> subsection (b) of this section <u>or designated by the secretary</u> if such procedures are not provided for in the State Building Code. The commissioner shall use United States Department of Energy approved test methods, or in the absence of such test methods, other appropriate nationally recognized test methods. The manufacturers of such [appliances] <u>products</u> shall cause samples of such [appliances] <u>products</u> to be tested in accordance with the test procedures adopted pursuant to this subsection or those specified in the State Building Code.
- (g) Manufacturers of new [appliances covered by] <u>products set forth</u> <u>in</u> subsection (b) of this section <u>or designated by the secretary</u> shall certify to the commissioner that such [appliances] <u>products</u> are in compliance with the provisions of this section. The commissioner, in consultation with the secretary, shall promulgate regulations governing the certification of such [appliances] <u>products</u> and shall publish an annual list of such [appliances] <u>products</u>.
- (h) [The commissioner shall cause periodic inspections to be made of distributors or retailers of new appliances covered by subsection (b) of this section in order to determine compliance with the provisions of

206 this section. The commissioner shall cause investigations to be made of 207 complaints received concerning violations of this section and shall 208 report the results of such investigations to the Attorney General.] The 209 Attorney General may institute proceedings to enforce the provisions 210 of this section. Any person who violates any provision of this section 211 shall be subject to a civil penalty of not more than two hundred fifty 212 dollars. Each violation of this section shall constitute a separate 213 offense, and each day that such violation continues shall constitute a 214 separate offense.

This act shall take effect as follows:		
Section 1	July 1, 2004	

Statement of Legislative Commissioners:

In subdivision (17) of subsection (a) of section 1, "<u>indication</u>" was replaced with "<u>indicator</u>" and "<u>communicates</u>" was replaced with "<u>communication of</u>" for purposes of clarity.

ET Joint Favorable Subst. C/R GAE

GAE Joint Favorable Subst.-LCO

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 05 \$	FY 06 \$
Consumer Protection, Dept.	GF - Cost	None	70,695
Policy & Mgmt., Off.	GF - None	None	None

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill requires the Office of Policy and Management (OPM), in consultation with the Department of Consumer Protection (DCP), to adopt regulations establishing energy efficiency standards. By July 1, 2007 and biennially, thereafter, the OPM Secretary, in consultation with the DCP Commissioner, must review and increase the level of the efficiency standards upon determination that such efficiency standards are energy efficient and cost effective to consumers who purchase and use the new products. The bill also requires the comissioner to adopt procedures for testing energy efficiency of the new products.

If the DCP Commissioner makes a determination and if the expectations are for the department to enforce the provisions in the bill, the department would need 1 Consumer Protection Inspector at an annual salary of \$47,568 as well as additional associated expenses totaling \$76,195 in FY 06. These costs include \$19,127 which represent 40.21% in fringe benefit costs. These costs are budgeted centrally in miscellaneous accounts administered by the Comptroller. The one-time Equipment cost of \$4,000 would be eliminated in FY 07.

OLR Bill Analysis

sSB 145

AN ACT CONCERNING ENERGY EFFICIENCY STANDARDS

SUMMARY:

This bill requires the Office of Policy and Management (OPM) secretary to establish, by regulation, energy efficiency standards for a variety of heating, cooling, lighting, and other types of products. It repeals existing standards for fluorescent ballasts and lamps and showerheads.

Under current law, showerheads and fluorescent lamps that do not meet state standards generally cannot be sold, offered for sale, or installed in the state. The bill instead subjects the products it covers, and additional products as designated by the secretary, to this prohibition generally starting July 1, 2006. The standards for commercial refigerators and freezers go into effect on July 1, 2008 and those for large packaged air conditioning equipment on July 1, 2009.

The bill requires commissioner of agriculture and consumer protection to adopt procedures for testing the energy efficiency of the new products. It requires the products' manufacturers to have samples of them tested for compliance with the standards and certify to the commissioner that they meet them. It requires the commissioner, in consultation with the secretary, to adopt regulations regarding certification and to annually publish a list of the products (apparently those that are certified).

The bill eliminates a requirement that the commissioner of agriculture and consumer protection investigate complaints regarding violations of the law, have inspections made of the products covered under current law, and report the results to the Attorney General. By law, violators are subject to a civil penalty of \$250 with each violation and each day constituting a separate offense.

EFFECTIVE DATE: July 1, 2004

AFFECTED PRODUCTS

The bill requires the secretary to adopt standards by July 1, 2005 for the products described in Table 1. the standards are specified in Table 2.

Table 1: Affected Products

Product	Definition
Torchiere lighting fixture	Portable lamps with a bowl reflecting light upward for indirect illumination
Unit heater	Fan-type commercial heater that burns natural gas or propane, excluding products subject to federal regulation or certain direct-vent forced-flue heaters
Transformer	Device that has two or more coils of insulated wire designed to change the voltage or current value
Low-voltage dry- type transformer	Transformers that (1) have input voltage of up to 600 volts; (2) are between 14 and 2,501 kilovolt amperes in size; (3) are air, rather than oil-cooled; and (4) are included in relevant California regulations
Commercial refrigerators and freezers	Several types of products with less than 85 cubic feet of capacity, other than walk-in or consumer models regulated under federal law
Traffic signal module	Light sources, lenses, and other parts needed for a standard eight- or 12-inch stoop light
Illuminated exit sign	An internally illuminated sign designed to be permanently fixed in place, in which a light source illuminates the signs or letters
Large packaged air conditioning equipment	Packaged air conditioning units with at least 240,000 British Thermal Units (BTUs) of capacity
Commercial clothes washers	Soft-mounted washers designed to serve more than one household or in commercial applications if the washer is below a specified size

Table 2: Minimum Energy Efficiency Standards

Product	Standard
Commercial clothes washers	Cal. Code of Regulations § 1605. 3, Table P-3
Commercial refrigerators and freezers	Cal. Code of Regulations § 1605. 3, Table A-6, as effective August 1, 2004
Illuminated exit signs	Version 2. 0 specifications of the Energy Star requirements
Large packaged air conditioning equipment	 capacity of up to 760,000 BTUs per hour-energy efficiency ratio (EER) of 10.0 for units using electricity for heating and air conditioning of 9.8 for units with gas heating and electric air conditioning capacity of 761,000 BTUs per hour or more-EER of 9.7 for units using only electricity; EER of 9.5 for units using electricity for air conditioning and gas for heating
Low voltage dry type transformers	National Electrical Manufacturers Association Standard TP-1-2002, Table 4-2
Traffic signals	Energy Star requirements that took effect February 2001
Torchiere lamps	Can consume no more than 190 watts and cannot be capable of operating in lamps that total more than 190 watts

The Transportation commissioner can waive the standard for traffic signals if he determines that it would compromise safe operation. In addition, the bill bars pilot lights on unit heaters and requires that they have either power venting or an automatic flue damper.

PRODUCTS DESIGNATED BY THE SECRETARY

The bill allows the secretary, in consultation with the agriculture and consumer protection commissioner, to adopt regulations to establish efficiency standards for additional products. To do so, the secretary must determine that (1) the standards would promote energy conservation and be cost-effective for consumers who buy and use them and (2) multiple products are available that meet the standards. Such standards cannot become effective earlier than one year after

their adoption.

In addition, by July 1, 2007 and every two years thereafter, the secretary must review the standards for the products covered by the bill. He can increase the standards subject to the same conditions as apply to newly designated products.

COMMITTEE ACTION

Energy and Technology Committee

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Joint Favorable Substitute Change of Reference
Yea 14 Nay 2
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Government Administration and Elections Committee

Joint Favorable Report Yea 17 Nay 0